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U.S. House of Representatives

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May 11, 2020

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The Honorable Chad Wolf Acting Secretary U.S. Department of Homeland Security 245 Murray Lane, SW Washington, DC 20528

Mr. Mark Morgan Acting Commissioner U.S. Customs and Border Protection 1300 Pennsylvania Avenue, NW Washington, DC 20229

Dear Acting Secretary Wolf and Acting Commissioner Morgan:

We write to express our serious concern that the U.S. Department of Homeland Security (DHS) failed to establish the Forced Labor Enforcement Task Force (Task Force) by April 28, as required by Section 741 of the United States-Mexico-Canada Agreement (USMCA) Implementation Act.

Congress approved the USMCA Implementation Act a few months ago with a robust level of bipartisan and bicameral support not seen in two decades. Key to this bipartisan support was a strengthening of enforcement mechanisms in both the trade agreement and in the implementing legislation. Enforcement is what gives the rules in a trade agreement teeth and meaning.

Section 741 of the USMCA Implementation Act requires DHS to establish the Task Force as the central hub for the U.S. government's enforcement of the prohibition on imports made by or with forced labor. The Task Force's mandate is to lead and improve U.S. agency coordination efforts to enforce both the USMCA's prohibition of forced labor imports and the existing prohibition contained in U.S. law.² The Task Force is also charged with enhancing reporting to Congress on forced labor trade enforcement.

House Democrats have been champions for strengthening U.S. enforcement of the forced labor import prohibition, including by leading the efforts to close the consumptive demand loophole through the Trade Facilitation and Trade Enforcement Act of 2015. Since closing the loophole, enforcement actions have increased modestly but the use of forced labor remains rampant across the globe and goods produced by or with forced labor continue to enter the

¹ U.S.-Mexico-Canada Agreement, Art. 23.6.

² Section 307 of the Tariff Act of 1930.

United States in violation of U.S. law and policy. Recent press reporting,³ investigations completed by civil society organizations,⁴ and the U.S. Department of Labor in its regular reports on child and forced labor⁵ continue to provide evidence of the severity and pervasiveness of forced labor in the production of goods traded to the United States, including in the technology, apparel, and industrial sectors in China and the agricultural sector in Mexico.

Your compliance with the statutory requirements in the USMCA Implementation Act is a measure of your commitment to trade enforcement in general, and to the USMCA's implementation and success. We are disturbed by the fact that the April 28 deadline has passed without the fulfillment of your obligation and without any explanation. Failures like this are unacceptable. The Task Force needs to be established immediately and, once established, the interagency work that it is charged to conduct must be prioritized. In renewing the bonds of North America's economic and trade relationships and boosting North American competitiveness to meet the challenges posed by China's authoritarian, non-market-based economic practices, a lax approach to enforcement is unacceptable.

Sincerely,

The Honorable Richard E. Neal

Chairman

The Honorable Earl Blumenauer Chairman, Subcommittee on Trade

The Honorable Lloyd Do

mil Samone

The Honorable John Lewis

The Honorable Mike Thompson

The Honorable John B. Larson

³ See https://www.washingtonpost.com/graphics/2019/business/hershey-nestle-mars-chocolate-child-labor-west-africa/.

⁴ See https://www.aspi.org.au/report/uyghurs-sale.

⁵ https://www.dol.gov/agencies/ilab/resources/reports/child-labor.

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The Honorable Danny K. Davis	The Honorable Linda T. Sánchez
The Honorable Brian Higgins	The Honorable Terri A. Sewell
The Honorable Suzan K. DelBene	The Honorable Judy Chu
The Honorable Gwen Moore	The Honorable Daniel T. Kildee
Bendan J. Ball The Honorable Brendan F. Boyle	The Honorable Donald S. Beyer Jr.
The Honorable Dwight Evans	The Honorable Bradley S. Schneider
The Honorable Thomas R. Suozzi	The/Honorable Jimmy Panetta

The Honorable Stephanie Murphy

The Honorable Jimmy Gomez

The Honorable Steven Horsford

Cc:

The Honorable Robert E. Lighthizer U.S. Trade Representative 600 17th Street, NW Washington, D.C. 20508

The Honorable Eugene Scalia Secretary U.S. Department of Labor 200 Constitution Avenue, NW Washington DC, 20210